

# Public Document Pack



## **OVERVIEW & SCRUTINY COMMITTEE**

Thursday, 22 February 2018 at 7.30 pm  
Conference Room, Civic Centre, Silver  
Street, Enfield, EN1 3XA

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Councillors : Derek Levy (Chair), Abdul Abdullahi, Guney Dogan, Nneka Keazor,  
Michael Rye OBE and Edward Smith

Education Statutory Co-optees: 1 vacancy (Church of England diocese representative), Simon Goulden (other faiths/denominations representative), Tony Murphy (Catholic diocese representative), Alicia Meniru & 1 vacancy (Parent Governor Representative).

Enfield Youth Parliament Co-optees (2)  
Support Officer – Sue O’Connell (Governance & Scrutiny Manager)  
Elaine Huckell (Governance & Scrutiny Officer)

## **AGENDA – PART 1**

### **1. WELCOME & APOLOGIES**

### **2. DECLARATIONS OF INTEREST**

Members of the Council are invited to identify any disclosable pecuniary, other pecuniary or non-pecuniary interests relevant to items on the agenda.

### **3. OLDER PEOPLE'S HOUSING AND CARE PROJECT (Pages 1 - 10)**

To receive a presentation from Jemma Gumble, Strategic Partnerships Development Manager.

### **4. PUPIL PLACES REPORT (Pages 11 - 14)**

To receive a report from James Carrick (AD Education Schools and Children’s Services) and Keith Rowley (Director of School Expansions & Asset Management Support)

### **5. EDUCATION ATTAINMENT IN ENFIELD (Pages 15 - 20)**

To receive a report from James Carrick (AD Education, Schools and Children’s Services) and Clara Seery (Head of Standards & Curriculum,

Schools and Children's Services)

**6. SEND (SPECIAL EDUCATIONAL NEEDS AND DISABILITY) REPORT**  
(Pages 21 - 28)

To receive a report from James Carrick (AD Education, Schools and Children's Services)

**7. MINUTES OF MEETINGS - 23 NOVEMBER 2017 AND 18 JANUARY 2018**  
(Pages 29 - 40)

To agree the minutes of the meetings held on 23 November 2017 and 18 January 2018.

**8. DATES OF FUTURE MEETINGS**

Provisional Call-In Dates:

- 29 March 2018
- 5 April 2018
- 19 April 2018

The date of the next business meeting is Tuesday 13<sup>th</sup> March 2018.

**9. EXCLUSION OF PRESS & PUBLIC**

To consider, if necessary, passing a resolution under Section 100A(4) of the Local Government Act 1972 excluding the press and public from the meeting for the item of business listed in Part 2 of the agenda on the grounds that it will involve the likely disclosure of exempt information as defined in those paragraphs of Part 1 Schedule 12A to the Act (as amended by the Local Government (Access to Information)(Variation) Order 2006), as are listed on the agenda (Please note there is not a Part 2 agenda)

# Older People's Housing & Care Project

## Raising The Bar For Housing with Care



# Our Challenge

- Number of people (Enfield) over 65 years forecast to increase 23% over 10 years
- People are living longer - not always in good health
- Pressures on housing supply
- Pressures on health and social care budgets – innovative approaches required.
- Challenging negative perceptions of Housing with Care in later life

# Current Picture

- Currently over 500 older people receiving intensive packages of care in own home
- Increasing residential care placements.
- Growth required in Retirement Housing and Extra Care Housing & Nursing Care Sector to extend housing options
- Need to keep apace with changing aspirations and expectations of our older populations to offer real choice

# New Approaches

- Co-locate **specialist housing** with community services, including **health & wellbeing** services **education/learning** services **leisure/retail** services
- Centre around a vibrant service **‘hub’** for residents and the wider community.
- Emphasis on **inclusion, involvement** and community **integration** – outward facing housing with care model that promotes **healthy, active ageing**, aiding friendships and support networks in later life.

# New Approaches

Others have done this well:

- Shenley Wood Retirement Village, Milton Keynes

<https://www.youtube.com/watch?v=ovoXW05tdbo>

- Bramshott Place, Hampshire

<https://www.youtube.com/watch?v=Ot9KRsqjLQs>

- Whitley Village, Surrey

[https://www.youtube.com/watch?v=qusRr8\\_qgd8](https://www.youtube.com/watch?v=qusRr8_qgd8)

# Improving Lives

## **Public Value Benefits include opportunities to:**

- better integrate housing, health and social care services, including Primary Care Services through co-location
- raise the profile of high quality housing with care options in Enfield, to support a positive understanding of what high quality housing with care can offer
- improve building quality within the Housing with Care sector, to better meet the changing aspirations of older people with support needs
- develop existing community networks, placing Enfield's older population at the heart of a community hub



# Improving Flexibility & Efficiency

## Other Benefits include:

- the reduction of hospital discharge delays and cost associated with delayed discharge;
- a reduction in costs relating to carer breakdown – by providing a supportive environment whereby partners can remain living together;
- a reduction in costs relating to the adaptation of inaccessible properties that are not suited to the often complex needs of older people with care and support needs;
- a potential reduction in temporary accommodation costs, realised through the increase in local housing supply, and in some instances, release of Council and Housing Association properties.

# Improving Flexibility & Efficiency

## Other Benefits (Continued)

- a potential reduction in levels of social isolation and loneliness, and costs associated with this, given the identified links between loneliness and mental/physical ill health.
- a reduction in falls, injuries and subsequent hospitalisation caused by housing design that does not suit the needs of older people with disabilities.
- a potential reduction in care package costs for older people with dementia, who require 24-hour support in a community setting due to risk factors of living alone, but have minimal support and care needs.

# From Vision to Reality

- Principles for Development
- Building a Shared Vision
- Partnerships & Funding
- Next Step – what is possible?

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**REPORT TO: OSC****DATE: 22 February 2018****REPORT TITLE: Strategy and approach to delivering pupil places****REPORT AUTHOR/S:****Keith Rowley****telephone: (020) 8379 2459****e-mail: [keith.rowley@enfield.gov.uk](mailto:keith.rowley@enfield.gov.uk)****PURPOSE OF REPORT:** Update on the demand for school places**SUMMARY: The update reflects:**

the 2017 annual review of the population projections about the expected demand for school places;

The key points from the review of demand for school places up to 2020 are:

Demand for primary school places between 2017 and 2022 is lower than projected last year but there is local demand in the South West from 2022;

Demand for secondary school places between 2018 and 2022 is broadly as previously reported with a peak in 2023;

Demand for high support provision for children with certain categories of special education need continues to increase.

## 1. BACKGROUND

The forecasting method used in predicting deficit of places was first implemented in 2013, based on Greater London Authority (GLA) projections. GLA figures are used as a baseline to which local knowledge is applied. The reason for this is GLA figures at a borough level are aggregated into planning areas and this causes a mismatch at a local level and doesn't promote parental choice or allow for any regional fluctuations in demand. Adjustment of forecasts allows a truer demand figure to be arrived at the Planning Area and school level.

The level of forecast adjustment is dependent on a number of factors but mainly, historic trends of the GLA accuracy in predicting school rolls and the level of the volatility of demand from inward migration. A local adjustment of secondary rolls accounts for expected additional demand at all age groups rather than just year 7.

Other London LA's have been consulted and similar external audit exercises on GLA/ONS adjustments and concur with Enfield's approach.

### Primary Borough level

At the borough level has a sufficiency of places until 2023 when approximately 3 forms of entry (FE) will be required. The borough capacity includes a temporary Bowes Southgate, 2fe (which may have issues) and the introduction of One Degree Academy as planned capacity for 2017. By 2019 there will be an over provision of approximately 10fe which is likely to impact on the less popular schools, as the surpluses have impacted on the less popular schools recently in the secondary sector. The surpluses will be in the North of the Borough whilst the southern areas will still have demand for places.

### Secondary Borough Level

At present, there is a surplus in numbers of secondary places, but there is a projected increasing shortfall of Year 7 places, particularly in Secondary PA 1, as the larger cohorts of primary aged pupils admitted in recent years begin to transfer to the secondary sector.

Enfield is in negotiation with Free School providers to establish new Secondary school places.

Planned capacity includes additional capacity in 2019/20 provided through Wren Academy (8FE), to be developed on the Chase Farm site. However should the new free school places fail to materialise other contingency plans will need to be implemented. The secondary boroughwide shows further demand outstrips capacity 2022, with a predicted further need for 3fe in 2023.

There is a significant increase in demand for special school places, particularly in the Social, emotional and Mental Health (SEMH) and autistic spectrum, which is outstripping available places and putting the LA under pressure to deliver sufficiency of places. The LA is planning to expand special school provision, particularly in the Autistic and Behavioural needs spectrum.

## **2. ISSUES AND CHALLENGES**

Factors currently affecting pupil numbers across the Borough include:

- Unplanned/unforeseen Free School applications and approvals
- Migration (national and international)
- Regeneration projects
- New housing projects
- Perceived and actual lower cost rental accommodation (when compared to neighbouring boroughs)
- Overcrowding in privately rented accommodation
- Increase in birth rate
- Increase in overall population
- Increase in occupation levels when compared against 'child yield' projections in relation to new housing
- Economic situation resulting in families less able to relocate into adjacent counties

- Popular and successful schools.

### **3. RECOMMENDATIONS**

Committee is asked to note, Cabinet, March 2018 is recommended to:

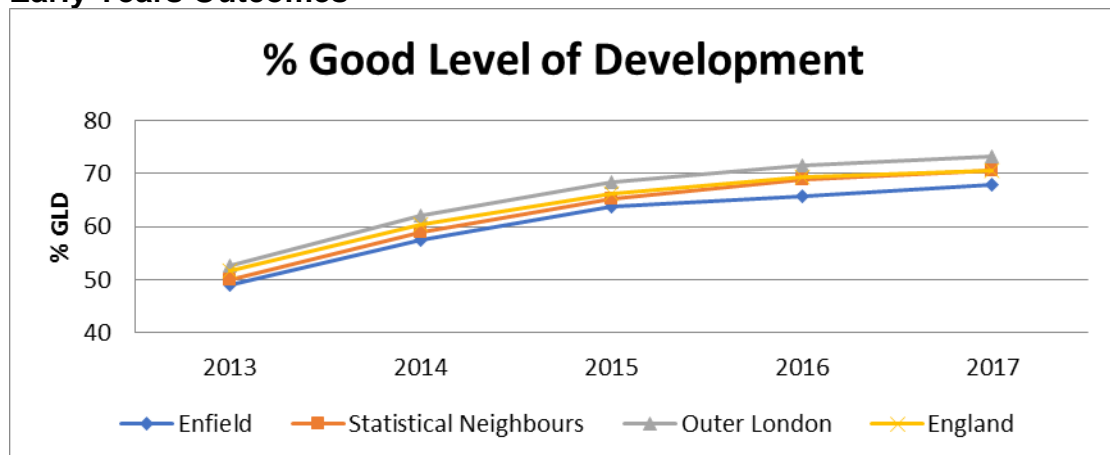
- 3.1 Agree the continuation of the school expansion programme, with the focus on special provision and high needs pupil places;
- 3.2 Agree the increase capacity in special schools and establishments that provide education services for some of the most acute special need categories subject to further approval for the manner in which this is to be achieved.

### **4. NEXT STEPS**

Further assessments will be made based on the January 2018 school census

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**REPORT TO: OSC****DATE: 22<sup>nd</sup> February 2018****REPORT TITLE: Education Attainment in Enfield****REPORT AUTHOR/S:****Clara Seery**Clara.seery@enfield.gov.uk**02083793259****PURPOSE OF REPORT:** To provide and update on education outcomes across the LA**SUMMARY:** This report provides information on outcomes of statutory assessment at each Key Stage, but will focus on the key accountability measures of EY, KS2 and KS4.**1. BACKGROUND****Early Years Outcomes**

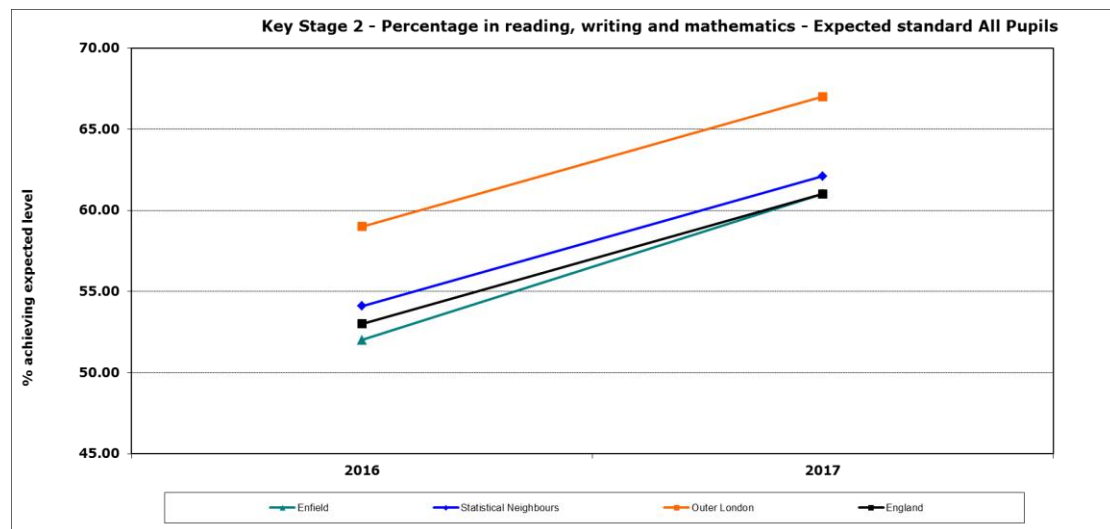
	Communication and Language	Understanding the world	Literacy	Maths	Personal, social and emotional...	Physical development	Expressive arts and design
Nat.	82.1	83.6	72.8	77.9	85.2	87.5	86.7
LA	77.81	79.5	69.62	74.77	82.18	85.45	85.18
	-4.29	-4.1	-3.18	-3.13	-3.02	-2.05	-1.52

Outcomes at the end of the foundation stage (Reception Year) continue to improve but the LA average remains below the national averages. Enfield is ranked 119 out of 152 LAs nationally (Rank D). Individual school's results vary particularly in areas of high deprivation and high mobility.

**Key Stage 1** (Year 2) is assessed internally in schools and a sample of schools are moderated by the LA. Schools report on the proportion of children reaching age related expectations (ARE) 2017 is the second year of testing the new national curriculum

% at ARE	2016		2017		Rank (152 LAs)
	LA	National	LA	National	
<b>KS1</b>					
Reading	73	74	72	76	123
Writing	66	65	65	68	116
Maths	72	73	74	75	96
Science	77	82	77	83	136

**Key Stage 2** (Year 6) is assessed in reading writing and maths. Reading and maths are assessed via formal testing and writing is assessed in schools through teacher assessment and this is moderated by the LA. The key indicators for schools are the proportion of children achieving ARE in reading, writing and maths combined, and the progress that children make from KS1. The progress is calculated nationally by comparing how well the children in each school did compared to other children nationally with the same starting points. The methodology changed slightly for 2017 progress.



% at ARE	2016		2017		Rank (152 LAs)
	LA	National	LA	National	
<b>KS2</b>					
<b>Combined RWM</b>	52		61	61	77
<b>Reading</b>	61	66	67	72	133
<b>Writing (Grammar Spelling and Punctuation)</b>	75	73	78	77	66
<b>Maths</b>	72	70	75	75	79

Outcomes across the LA continue to improve however we are not improving fast enough to close the attainment gap.

Key Stage 2 - Percentage in reading, writing and mathematics  
Expected standard All Pupils

	KS2 RWM	KS2 RWM	KS2 RWM
Statistical Neighbours	2016	2017	Change from Previous Year
Luton	45	55	10
Birmingham	47	57	10
Reading	56	59	3
Nottingham	50	59	9
Wolverhampton	53	60	7
<b>Enfield</b>	<b>52</b>	<b>61</b>	<b>9</b>
Barking and Dagenham	58	63	5
Croydon	55	64	9
Haringey	56	65	9
Waltham Forest	57	68	11
Greenwich	64	71	7
Statistical Neighbours	54.1	62.1	8
Outer London	59	67	8
England	53	61	8

The average progress score is 0 in all subjects. Schools receive progress scores in reading, writing and maths and it compares how well they attained compared to other pupils nationally with the same starting point. A positive score means they achieved that many points more than children with the same starting point.

Progress	2016		2017	
	LA	National	LA	National
Reading	-0.2	0	-0.3	0
Writing	1.1	0	0.9	0
Maths	1.0	0	0.7	0

There are two primary schools that have KS2 results that are below the floor standard. This means that their attainment is below 65% combined and their progress is below -5 in reading and maths and below -7 in writing.

**Key Stage 4** outcomes are measured on the Attainment 8 and Progress 8 Scores for schools. Attainment 8 is calculated using the best 8 GCSE subjects including English, Maths and Science. Progress is calculated for schools and compares all pupils in the school to pupils nationally with the same starting point. The national average is 0 when independent schools are included, the table below only included state funded schools. If a school has a progress 8 score of 0.5 that means that on average students are achieving half a GCSE grade more than their peers with the same starting points. The points allocated to grades in 2017 is different to 2016 so the figures are not comparable.

KS4	2016		2017		Rank (152 LAs)
	LA	National	LA	National	
Progress 8	0.05	-0.3	0.07	-0.3	39
Attainment 8	50.4	50.1	46.2	46.3	71

A school is below the floor standards at KS4 if progress is less than -0.5. currently there is one secondary school below the floor in Enfield.

KS5 qualifications are measured in a variety of ways, however overall attainment at KS5 is good and we are ranked in the top 30% of LAs nationally on all measures.

KS5	2016		2017		Rank (152 LAs)
	LA	National	LA	National	
3+ A grades at Level 3	11.2		13.2	13.4	25
% AAB or better at Level 3	18.4		20.9	22.4	41
Average points per entry A Level	33.8		35.5	35.1	29

(best 3)					
Average points – Tech Level	35		37.9	32.3	8

## 2. ISSUES AND CHALLENGES

There are many issues and challenges facing schools and children within the LA.

Staffing – schools continue to find it difficult to recruit high quality teachers particularly to Early Years and to middle leadership roles. The School Standards Service provided high quality well respected CPD for schools that helps to improve the quality of provision and leadership.

Mobility – significant numbers of pupils leave and start their education midway through the year. High numbers of these children are new to the country and have not had schooling in the past.

School Finance – reductions in budgets are impacting on the support that can be offered in schools. Many schools have reduced the numbers of support staff. This has impacted on the ability to provide targeted academic support and social skills support for children. The proportion of pupils entitled to Pupil Premium funding is also dropping and as a result schools are not able to provide the targeted support needed.

Reductions at LA level – the School Standards and Support service reductions have meant that there is less capacity to support schools. We work in conjunction with teaching schools to provide in school support but this is more limited than in the past.

## RECOMMENDATIONS

This report is for information.

## NEXT STEPS

Our focus continues to be on raising standards in KS2 reading and Early Years literacy.

The School Standards and Support service has been successful in applying for a SSIF bid. (Strategic School Improvement funding) this will fund and intensive reading programme to support KS2 outcomes. The project runs from now until 2019 and will support 23 schools to improve outcomes in reading. Teachers will access training and in class support.

The LA Early Years service is merging with the School Standards and support service. This will ensure a consistent approach to support, challenge and provision. We are working with Teaching Schools and MATs within the LA to

develop an Early Literacy Programme for Reception children to focus on developing teachers' skills to teaching early reading and writing. Teachers will access training and in class support.

20 school are involved in a Narrowing the Gap KS1 project which is focusing on developing practice and addressing underachievement. This is supported by the School Standards Service and the Institute of Education University College London.

There is a new School Improvement Advisory team who are working with schools to identify and challenge under performance. Schools are aware of the current position and we are working with them to set more aspirational targets for end of KS outcomes.

We continue to work with individual schools to address specific underachievement and poor outcomes.

**REPORT TO: OSC****DATE: 22<sup>nd</sup> February 2018****REPORT TITLE: SEND: Special Educational Needs and Disabilities****REPORT AUTHOR/S:****James Carrick****james.carrick@enfield.gov.uk****PURPOSE OF REPORT:****An update****SUMMARY:****To provide an over view of the SEND provision in the local authority and the challenges we are facing in relation to capacity and the amelioration that is currently being undertaken.****1. BACKGROUND**

This report reflects on the provision of special provision pupil places in Enfield. Current pressures are:

- the existing special school rolls showing no capacity
- the national policy and funding position under the current government;
- the increasing demand pressures on provision for children who need additional high level specialist support;

The key points from the review of demand for school places up to 2020 are:

- Demand for high support provision for children with certain categories of special education need continues to increase;

All the special school sites that can easily accommodate expansions have been expanded or are in the process of expanding, apart from Oaktree School. Total school rebuild to maximise available school sites is very expensive and potentially disruptive to pupils and staff.

In terms of delivery there is a need to increase capacity in special schools and establishments that provide education services for some of the most acute special need categories. Autistic Spectrum Disorder along with SEMH are the highest priorities and permanent capacity needs to be increased within the current special schools. The LA is not allowed to open any new schools-only expand existing ones or rely on Free School provision.

September 2014 the new SEND Code of Practice 0-25 was introduced which included changes to primary category of need. This has resulted in over 500 additional statements of Educational Health and Care Plans having been agreed since 2011, an increase of 29%.

The Enfield Special Schools population has increased by 24%  
Proportion of Enfield children with a statement/EHCP being educated out of the borough has increased, in 2011 it was 10% of the total SEN population, today it is 19%.

Increases since 2010

- Autistic Spectrum Disorders up 54%
- Social Emotional and Mental Health up 28%
- Severe Learning Difficulty increased up 31%
- Specific Learning Difficulty increased up 29%

There has, over the last five years been significant increase in demand for high needs placements, particularly in the Autistic Spectrum Disorder and Social, Emotional Mental Health placements. In the current climate of financial reductions, the biggest potential risk to the Council regarding SEND children is the growing cost of special school placements. During the same period the cost of out of borough placements has increased by £2.5 million alone. If growth in the demand for special school placements continues, the costs will also increase and the risk is that the costs are over the High Needs allocations from Central Government.

The High Needs Funding block funding could be better utilised and increasing the quality of SEN placement/care improved by increasing the places available in Special Schools in Enfield.

#### **Current SEND Specialist Provision:**

<b>Fernhouse School (SEMH Provision Year groups 3 to 11)</b>	<b>44 places</b>
<b>Russet House (Autistic Provision Primary)</b>	<b>112 places</b>
<b>Durants School (Autistic Provision Secondary 11-19)</b>	<b>105 places</b>
<b>Durants Additionally Resourced Provision at Winchmore</b>	<b>16 places</b>
<b>Oaktree School (Complex Needs age 7-19)</b>	<b>95 places</b>
<b>West Lea (Complex Needs age 4-19)</b>	<b>180 places</b>
<b>West Lea in Broomfield Additionally Resourced Provision</b>	<b>12 places</b>
<b>Waverly School (Severe and Profound Profound Learning Difficulties age 3-19)</b>	<b>100 places</b>
<b>Waverly Pre School at Bell Lane Children's Centre</b>	<b>24 part time places</b>
<b>Orchardside (Secondary PRU)</b>	<b>100 places</b>



**Special Need Provision**

As previously stated, there has, over the last five years been significant increase in demand for high needs placements, particularly in the Autistic Spectrum Disorder and Behavioural. Placements. In the current climate of financial reductions, the biggest potential risk to the Council in regard to SEND pupils is the growing cost of special school placements. Over the last five years the cost of out of borough placements has increased by £2.5 million alone. If growth in the demand for special school placements continues as is predicted, the costs will also increase and the risk is that the costs are over the High Needs allocations from Central Government.

The High Needs Funding block funding could be better utilised and increasing the quality of SEN placement/care improved by increasing the places available in Special Schools in Enfield.

### 7 year trends for Out of Borough Provision and Overall Needs

Count of Needs - Out of Borough 3 highest	Up to 30/06/2017 Inclusive	2015/16	2014/15	2013/14	2012/13	2011/12	2010/11
Autistic Spectrum Disorder	102	86	57	50	38	25	28
SEMH	68	58	40	26	25	12	20
Speech Language and Communication Dif	124	102	84	66	61	43	55

OB Provision	Up to 30/06/2017 Inclusive	2015/16	2014/15	2013/14	2012/13	2011/12	2010/11
Total	397	334	243	185	181	116	154
OB % Change	19%	37%	31%	2%	56%	-25%	

Count of Needs - Enfield 3 highest	Up to 30/06/2017 Inclusive	2015/16	2014/15	2013/14	2012/13	2011/12	2010/11
Autistic Spectrum Disorder	565	436	367	329	267	250	201
SEMH	295	194	166	141	151	140	142
Speech Language and Communication Dif	630	484	417	360	13	367	345

Count of Needs - Enfield	Up to 30/06/2017 Inclusive	2015/16	2014/15	2013/14	2012/13	2011/12	2010/11
Grand Total	2038	1562	1314	1168	1175	1133	1053
% Change	30%	19%	13%	-1%	4%	8%	

## **2. ISSUES AND CHALLENGES**

### **Special Need Provision**

As previously stated, there has, over the last five years been significant increase in demand for high needs placements, particularly in the Autistic Spectrum Disorder and Behavioural. Placements. In the current climate of financial reductions, the biggest potential risk to the Council in regard to SEND pupils is the growing cost of special school placements. Over the last five years the cost of out of borough placements has increased by £2.5 million alone. If growth in the demand for special school placements continues as is predicted, the costs will also increase and the risk is that the costs are over the High Needs allocations from Central Government.

The High Needs Funding block funding could be better utilised and increasing the quality of SEN placement/care improved by increasing the places available in Special Schools in Enfield.

## **3. RECOMMENDATIONS-To Note**

**The following are the proposed expansions to our existing portfolio of SEND provision.**

### **Current Special School expansions**

#### **Secondary Tuition Centre**

Orchardside School, Bullsmoor Lane aims to consolidate and increase capacity for secondary school aged children requiring short term support before returning to mainstream educational settings. Orchardside opened in January 2018. This releases other sites (Eldon, Newbury, Swan) previously occupied by the ESTC for potential expansion as more SEN provision.

To provide 100 places on site.

#### **West Lea School**

This expansion scheme was originally a maintenance project to replace life expired buildings It has been incorporated into the School Expansion Programme and the project scope increased to include permanent additional places.

To provide approximately 180 approximately places by September 2018 following completion of the building works.

#### **Dysons Road**

A Lease is in place until September 2020 between Enfield Council (tenant) and the London Diocesan Fund, Incumbent (vicar) and Parochial Church Council for the use of buildings at St John's Church in Dysons Road. West Lea will be relocating up to 70 pupils to Dysons Road during the summer term 2017 during the extensive building works at West Lea School in Hazelbury Road. There is an opportunity to extend the lease beyond 2020 if required. If

the lease were to be extended up to 70, pupils could be permanently located on this site increasing pupil places by a further 70.

### **Fernhouse School (Expansion to SEMH provision)**

This scheme was also a maintenance project to replace the life expired main school building. The opportunity has been taken to increase the availability of special school places by increasing the size of the new school building

To be approved but proposed to provide 60 places in the first instance by 2019/20.

### **Minchenden School (Expansion for Autistic Provision)**

Minchenden site has been purchased to allow for permanent additional special school places to be provided in a re-furbished building. Scheme approved October 2016

Proposed to provide an additional 126 autistic places by September 2019. The site should be ready by September 2018 but will then be required for a decant to allow the existing school to be refurbished. The latter is being funded by the Education Skills Funding Agency.

### **Garfield Primary Autism Provision (Springfield)**

The development of the old KS2 building adjacent to the school site to provide early years/primary places for a minimum of 20 pupils by 2019. This to be done in conjunction with Russet House School

### **St Marys PrimaryAutism Provision**

Meeting was held with the governors of Russet House School on September 13<sup>th</sup> to discuss the running of a satellite primary autism provision at the vacant St Marys site in Edmonton. To provide up to 10 places from September 2018.

### **Swan Centre**

Expand the existing programme run by Westlea School and Secondary Behaviour Support from 12 places to a minimum of 20 in the first instance. Provision for learners with SEMH in the secondary phase aged 11-16. 14 pupils on roll January 2018.

### **SEMH Free School**

Currently a tendering process is underway for Multi Academy Trusts to bid to run a new 70 place Free School on Bell Lane. This provision is for KS3/4/5 learners. Hopefully the school will open by 2019. The tendering process has concluded and we have informed the DfE of our preferred provider. The current timescale is for them to be informed by Easter 2018.

**4. NEXT STEPS**

To continue to scrutinise the development of all the building projects to ensure they are completed in a timely fashion.

Continue to review the changes in pupil demographics so that we are proactive in resourcing additional provision if required.

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## OVERVIEW &amp; SCRUTINY COMMITTEE - 23.11.2017

**MINUTES OF THE MEETING OF THE OVERVIEW & SCRUTINY COMMITTEE  
HELD ON THURSDAY, 23 NOVEMBER 2017**

**COUNCILLORS:** Derek Levy (Chair), Guney Dogan, Ertan Hurer, Jansev  
**PRESENT** Jemal, Nneka Keazor and Glynis Vince,

**STATUTORY** 1 *vacancy (Church of England diocese representative), Mr*  
**CO-OPTees** *Simon Goulden (other faiths/denominations*  
*representative), Mr Tony Murphy (Catholic diocese*  
*representative), Alicia Meniru & 1 vacancy (Parent*  
*Governor representative) – Italics Denotes absence*

**OFFICERS:** Madeleine Forster (Interim AD Council Housing &  
Regulatory Services), Ken Hopkins (Head of Capital  
Programme, Council Housing), Susan O'Connell (Scrutiny  
Officer), Elaine Huckell (Scrutiny Secretary)

**Also present:** Councillor Ahmet Oykenar (Cabinet member for Housing  
and Housing Regeneration)

**353****WELCOME & APOLOGIES**

The Chair welcomed attendees to the meeting. Apologies for absence had been received from Councillor Abdullahi and from Councillor Rye.

It was noted that Councillor Vince was substituting for Councillor Rye and Councillor Hurer was substituting for Councillor Smith. Councillor Jemal was substituting for Councillor Abdullahi.

**354****DECLARATIONS OF INTEREST**

There were no declarations of interest.

**355****CALL-IN - POST TENDER REPORT FOR BRIMSDOWN AVENUE- MAJOR  
WORKS BATHROOM REPLACEMENT, KITCHEN REFURBISHMENT AND  
EXTERNAL ENVELOPING**

The Committee received a report from the Chief Executive outlining details of a call-in received on the Portfolio decision by the Cabinet Member for Housing and Housing Regeneration (taken on 23/10/17): Post Tender Report for

**OVERVIEW & SCRUTINY COMMITTEE - 23.11.2017**

Brimsdown Avenue – Major Works Bathroom Replacement, Kitchen Refurbishment and External Enveloping.

NOTED that this report was considered in conjunction with the information in the part 2 agenda.

All the discussion on this item took part in the part 2 section of the meeting.

**356**

**EXCLUSION OF PRESS & PUBLIC**

Resolved in accordance with the principles of Section 100A (4) of the Local Government Act 1972 to exclude the press and public from the meeting for the following item of business on the grounds that it involved the likely disclosure of exempt information as defined in paragraph 3 of the Part 1 of Schedule 12A to the Act (as amended by the Local Government (Access to Information) (Variation) Order 2006.

**357**

**PART 2 AGENDA CALL-IN RE: POST TENDER REPORT FOR BRIMSDOWN AVENUE- MAJOR WORKS BATHROOM REPLACEMENT, KITCHEN REFURBISHMENT AND EXTERNAL ENVELOPING**

The Committee received the information provided on the Post Tender Report for Brimsdown Avenue – Major Works Bathroom Replacement, Kitchen Refurbishment and External Enveloping which had been included in the part 2 section of the agenda.

**NOTED**

The information was considered in conjunction with the report on the part 1 agenda.

Councillor Smith set out the reasons for calling in the decision and spoke of the following:

- Concerns regarding the exact number of properties involved. The Quantity Surveyor post tender report refers to 73 properties while the council report refers to 84 properties.
- Concerns regarding the financial stability and viability of the contractor to be awarded the contract, - given the low tender amount which can be an indication of financial difficulty.

Councillor Oyken, Cabinet Member for Housing and Housing Regeneration responded, and highlighted the following:

- The contractor was engaged as a Framework contractor and a due tender process undertaken. Due Diligence which included financial checks was carried out.



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- There was no legitimate reason why the contract could not be awarded to the contractor.

Other issues highlighted included:

- The project includes works to 84 properties in total. Works to all 84 include new kitchens, window renewals, external doors fascia/soffit boards rain water goods and general repairs. From those 84, 73 properties would also be receiving a bathroom extension replacement.
- The departments' experience with the contractor, on contracts from 2014 are good. They have had positive outcomes and good resident satisfaction.
- Confirmation that there were no 'up front' costs involved – payment is made by invoice. If there are any reasons for concern in future it would be possible to work directly with the sub- contractor.
- There was discussion about the formula the Council uses for awarding contracts of price to customer satisfaction and some members would have liked to see the weighting higher for customer satisfaction. Councillor Oykenner agreed to review the formula being used.

Following the discussion, the Committee took a vote on whether the decision should be confirmed. Having considered the information provided, the committee voted to confirm the Portfolio decision.

Councillors Levy, Keazor, Dogan, Hurer and Jemal voted in favour of the decision. Councillor Vince voted against.

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**DATES OF FUTURE MEETINGS**

Business meeting – 18 January 2018

Councillor Levy thanked everyone for attending the meeting.

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**MINUTES OF THE MEETING OF THE OVERVIEW & SCRUTINY COMMITTEE  
BUDGET MEETING  
HELD ON THURSDAY, 18 JANUARY 2018**

**COUNCILLORS**

**PRESENT**

OSC Committee Members:

Derek Levy (Chair), Abdul Abdullahi, Nneka Keazor, Michael Rye OBE, Edward Smith

Cabinet Members: Doug Taylor (Leader of the Council), Achilleas Georgiou, Alev Cazimoglu, Alan Sitkin, Ayfer Orhan, Yasemin Brett, Krystle Fonyonga, Daniel Anderson, Dino Lemonides and Ahmet Oykenere

**ABSENT**

**OFFICERS:**

Ian Davis and Stacey Gilmour (Governance & Scrutiny Secretary)

**Also Attending:** 12 members of the public

**440**

**WELCOME & APOLOGIES**

Attendees and residents were welcomed to the meeting and the Chair outlined how the meeting was to proceed.

Apologies for lateness were received from Councillor Nneka Keazor.

**441**

**DECLARATIONS OF INTEREST**

No declarations of interest were received.

**442**

**LONDON BOROUGH OF ENFIELD BUDGET CONSULTATION 2018/19**

The Chair outlined the structure and process for the update and budget consultation.

**Introduction / Presentation**

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James Rolfe, Executive Director of Finance, Resources and Customer Services gave a presentation, the key points of which were as follows:

- Key issues in 2018/19 were the overspend of £4.0m for 2017/18 as of November 2017 with particular pressures in Adult Social Care and Children's Social Care; limited resources for 2018/19 through to 2021/22 due to Government deficit reduction policies – meaning a lack of funding for essential services.
- Since 2010, the Council had achieved savings of £161m.
- Further savings of £35m are required by 2019/20 in order to balance the budget.
- As part of the budget setting process for 2018/19 Thematic work streams were set up to achieve savings for 2018/19 and future years.
- Savings had been identified in two tranches; Tranche 1 savings totalling £4.5m were agreed by Cabinet in July 2017. Tranche 2 savings totalling £4.1m were agreed by Cabinet in December 2017.
- The Local Government Finance Settlement in December 2017 confirmed the significant funding cuts announced in 2016/17.
- Following a recent Government announcement, Local Authorities have now been given the power to raise Council Tax charges by up to 5.99% without a referendum (this includes the Social Care Precept of 3%).
- The Adult Social Care Precept – 3% was levied in 2017/18. If 3% is also charged in 2018/19 that would exhaust this funding stream for Enfield based on the latest regulations.
- Enfield has signed up to the 4 year settlement running until 2019/20. After this there is no clarity over funding levels.
- There is a move towards greater Business Rates Retention to replace Central Government Grants. Enfield is signed up to the pilot London-wide Business Rates Pool for 2018/19 with 100% retention.
- The Fair Funding Review being implemented in 2020 is currently out for consultation. Enfield Council will take all opportunities to lobby Central Government regarding a fair funding deal.
- Capital receipts flexibility has been extended to March 2022. Proceeds from asset sales can be used to fund transformation projects aimed at generating ongoing revenue savings.
- Figures on Government Funding Reductions to 2019/20 showed a significant reduction of approximately £120m.
- The final budget position will be submitted to Cabinet and Council in February 2018.

Ilhan Basharan, Consultation and Resident Engagement Services Team Manager, gave a presentation on the results and methodology of the budget consultation for 2018/19, including:

- He confirmed that the consultation period had run from 23 October 2017 to 8 January 2018, a total of 11 weeks and had been widely advertised.
- Communication and publicity promotion involved a range of voluntary and community sector organisations, magazines, posters, social media,

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local press and an online survey (which was also available as an easy read document and in hard copy).

- There had been four questions for residents to provide a response to and 614 responses were received. The top priorities were similar – to protect adult social care and children’s services; improving the street scene, including the maintenance of roads, pavements, street lighting, street trees, verges and bushes; dealing with Anti-Social Behaviour (ASB), working with the Police, Enforcement and Licensing. Items suggested for savings were Energy efficiency and reducing carbon emissions, libraries, museums, theatres and galleries, regeneration and economic development and leisure centres and sports activities.
- Services that residents felt were not currently provided online included Information and Advice- Mental Health Services and Planning, ways to report cyclists and businesses who break road traffic laws, voting online and online acknowledgment forms.
- Suggestions for raising income included: small increase in Council tax, increase fines and penalties for fly tipping, littering, dog fouling, spitting and parking. Introduce/increase charges for parking permits, parking, admissions to events and leisure centres. Use volunteers for council staff jobs outside the Civic Centre, e.g. clearing fly tipping.

James Rolfe clarified the new pressures in the medium term financial plan, including pay award, London living wage and inflation, which were on top of pressures already built into the budget. More details were set out in the report, including savings by department, noted in Appendix 1. The 2018/19 to 2021/22 medium term financial plan aimed to balance the budget over this four year period, and savings proposals have been developed to achieve this. New service savings totalling £8.4 million for 2018/19 and £8.6 million over the four years to 2021/22 will be recommended to Cabinet on 14<sup>th</sup> February 2018 (Noted in paragraph 3.5 of the report to O&SC and detailed in Appendix 1).

James Rolfe concluded by advising that there would be continued austerity in the short to medium term and there will also be considerable ongoing pressures in social care and children’s services. Further work is in hand to close the remaining budget gap in 2018/19. Further savings are needed in years 2, 3 and 4 of the medium term financial plans. There is also recognition in the budget of the ongoing importance of commercialism and income generation opportunities to mitigate the impact of funding cuts.

- Questions and comments made at this meeting would be minuted and would be included in the budget papers presented to Cabinet and Council.

### **Questions and Comments Raised During the Budget Consultation**

Q Councillor Levy asked whether any of the points raised as part of the public consultation had been picked up and addressed in the budget papers presented to the committee.

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A James Rolfe clarified that a number of the points raised as part of the public consultation had been addressed and presented in the budget papers including the priorities around Adult and Children's Social Care as well as the lower end priorities.

Q Councillor Rye commented on the inadequacy of the budget papers presented to the committee due to the lack of information provided. He praised Ilhan Basharan for his informative presentation but said it would have been preferable for Members to have received a copy of the presentation prior to the meeting. The Chair, Councillor Levy and the rest of the committee members agreed with this comment, therefore arrangements would be made for a copy of the PowerPoint presentation to be circulated to members as soon as possible.

**Action: Stacey Gilmour/Claire Johnson**

Q Councillor Smith sought clarification on some of the savings proposals detailed in Appendix 1 of the report and commented that some of the script was somewhat confusing. He particularly asked for an explanation of the Further Review of Capital Financing Requirements, which indicated in the report a proposed saving of £2m.

A James Rolfe advised that £2m had previously been put aside for repayment of the Council's debt which has proved to be more than was needed. This is based on advice from our Treasury Advisors. He confirmed that the debt is still being repaid at the same time.

Q Councillor Rye sought clarification on the Procurement and Contracts savings proposals and asked for further information on the Procurement Forward Plan saving.

A James Rolfe confirmed that this referred to the Council's review of all its contracts using its partnership arrangements. This would involve looking at various issues around contracts to identify better and more cost effective ways of working.

Q Councillor Rye also sought further clarity on the proposed savings for Commercialisation of the Procurement and Contracts Hub.

A James Rolfe explained that this saving is based on a portfolio of ideas for frameworks that have the potential to generate income through charging a fee to other public sector parties who access the framework. This is a modern version of what has been used in the past and the Council are confident that the proposed savings can be achieved.

Q Councillor Dogan asked how confident the Council is of achieving the proposed saving of £200k by reducing the claims of single person's council tax discount.

A James Rolfe said that the current process is relatively open to fraud and error. However with the introduction of Universal Credit and improved data cross checking the Council is confident that the number of fraudulent and incorrect claims will reduce therefore resulting in a significant saving for the Council.

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Q Councillor Abdullahi raised concerns regarding the savings proposal for adult social care/public health and welcomed views and comments on this.

A Bindi Nagra advised that year on year the Council has seen a net reduction to the adult social care budget. The 2018/19 budget does however reflect the demographic pressures in this area. This is probably the first time in five years that Enfield Council will not see a net reduction in its adult social care budget, which the service is grateful for. Councillor Cazimoglu added that it should be remembered that there has been a £6 billion cut in adult social care funding nationally since 2010.

Q A member of the public asked whether the Council had given any consideration to reducing business rates in an attempt to attract businesses into the borough.

A It was answered that business rates are set by Central Government and Local Authorities are responsible for collecting them. It was added that Enfield Council is currently undertaking a lot of work locally to try and attract businesses into the borough.

Q Another member of the public asked how much work goes into looking at the consequences of reducing funding in one service area and the impact this may have on another area. For example, by cutting leisure services, does this result in an increase in Anti-social behaviour?

A Councillor Cazimoglu referred to the cuts in social care budgets when responding to this question. Due to the cut in funding people nationally are not getting the help they need. These pressures do not disappear; they just pop up elsewhere and prove more costly. The cuts in adult social care are impacting hugely on our National Health Service. James Rolfe added that the approach that the Council has taken this year is to try and take into account these problems and address them where possible.

Q A member of the public asked for a figure on how many people in the borough did not pay council tax and the reasons for this?

A Councillor Georgiou responded that he did not have these figures to hand. However he said that people needed to understand that with the reduction in funding from Central Government there is now very little that the Council can do apart from provide statutory services. The Council has cut everything back in the past eight years that it possibly could and unfortunately there is very little fat left to cut. Even providing statutory services is proving more and more difficult and that is the dire situation that the Council is in.

Q Interest rates are currently at very low levels therefore there only has to be a very small increase in rates to affect the Council's medium term financial plan. Is this a concern?

A James Rolfe advised that all economists have been forecasting that interest rates will go up in the medium term. This is uncertain but the Council does have to use some sort of figure when setting the budget. We always take the worst case scenario around interest rates, but are still looking at very low rates, around 2/3%. Every quarter, the previous assumptions about current assumptions are reviewed. Presently interest

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rates are being pushed to the right and have not gone up as quickly as previously predicted. As a result of this the Council currently has some savings to take.

Q Councillor Smith commented that a big portion of the overall saving for next year of £8.4m is achieved through cuts to adult social care/public health. Will these reductions impact significantly to bed blocking in hospitals? Can we have reassurance that the reductions to adult social care in this budget will not affect discharges from hospital?

A Bindi Nagra responded that in terms of delayed discharges Enfield is a top performer. Over the winter period no deferred delays have been reported for Enfield Council. Our Discharge to Assess Programme allows patients to be discharged back home with support rather than to care homes. This programme was implemented in Enfield a year ago and is proven to be working well.

Q Councillor Keazor asked whether the Adult Social Care Team was looking at using the Dynamic Purchasing System (DPS) to procure home care contracts and will it also be used to procure SEN transport contracts.

A Bindi Nagra advised that the majority of services provided to adult social care clients are paid for directly by the customer. However the DPS has been introduced and it is being used when procuring home care contracts. Gary Barnes added that regarding SEN transport, when current contracts were up, if the DPS can be used to procure future contracts it will.

Councillor Taylor concluded the meeting with the following comments:

- With regards to the Fair Funding Review this is a once in a lifetime opportunity to try and influence Central Government on this issue. Whatever the needs formula delivers this is the amount that should be paid. It will not be an easy task to influence Central Government on this issue but it is our joint role as a Council and a community to put as much pressure on Central Government as possible to come up with a fair allocation of funds for Enfield.
- It is for the Council to decide in February whether to increase council tax or not. It should however be remembered that council tax is not a progressive tax like income tax.
- Council services benefit and assist the most vulnerable of people. The extra 1% increase to council tax that the Council can implement can generate approximately £1m in additional funds.
- We need to think long and hard about whether a 1% increase in council tax is the right thing to do and at this moment in time it is a difficult decision for elected Members to make. Public consultation did however demonstrate that the public would entertain a council tax increase.

The Chair, Councillor Levy added the following comments:



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- It was regretted that Ilhan's presentation had not been made available prior to the meeting. Arrangements would be made for this to be circulated as soon as possible.
- To reconsider some of the linguistics and phraseology for future reports.
- If any further savings are identified prior to the Cabinet meeting in February the committee would like to be made aware of these.
- Finally, whatever the Council administration is in future it should be agreed that the budget is there and has to be legally set.

**Consideration of Overall Scrutiny Response to the Budget Consultation**

It was **NOTED** that the Minutes of the Overview and Scrutiny Committee Budget Meeting would form the Scrutiny response to the Budget Consultation 2018/19 and would be included in the budget papers presented to Cabinet on 14 February.

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**DATES OF FUTURE MEETINGS**

**NOTED** the date of the next business meeting is 22 February 2018.

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